



**PUBLIC-PRIVATE
PARTNERSHIP CENTER**
OF THE PHILIPPINES



BAGONG PILIPINAS

Local Government PPPs in the Philippines

*Enabling Policy, Program, and Institutional Initiatives for
Sustainable Infrastructure and Development Projects*

Ensuring Sustainable Infrastructure Delivery through Public-Private-Partnerships
2025 APN Conference, 23-25 September 2025, Seoul, Korea

Asst. Secretary ELEAZAR E. RICOTE
Deputy Executive Director, PPP Center of the Philippines
Department of Economy, Planning and Development

☐ **The Philippine Infrastructure Development Agenda**

- Ambisyon Natin 2040 and the 8-Point Agenda
- The Infrastructure Flagship Program
- The Philippine PPP Program
- The nature and authorities of the Philippine local governments

☐ **Enabling Policies for Local PPPs**

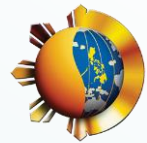
- Rationalized Legal Basis (One consolidated PPP Code)
- Mandatory Submission of Consolidated Local Investment Programs (including PPPs)
- Expanded Listing of Eligible Infrastructure and Development Projects
- Dedicated Local PPP Guidelines (+ PPP Governing Board Circulars)
- Provision for Various PPP Options (Modalities, Contractual Structures)
- Provision for Solicited and Unsolicited Tracks
- Decentralized and Region-Based Review and Approvals
- Flexible Financing (Blended or Hybrid) Financing and Implementation Structures

☐ **Enabling Program and Institutional Development for Local PPPs**

- The PPP Center Technical Assistance, Capacity Building, and the Project Development and Monitoring Facility
- Support from Development Partners and Institutions (ADB, AFD, etc.)
- Local and Regional Presence of the PPP Center
- Collaboration and Partnerships with the Leagues of Municipalities, Cities and Provinces
- Inclusion of PPP as a Module on Local Development Courses and Programs (in LGA, DAP and Several State Colleges and Universities)
- Other Recent Initiatives

☐ **The Phil PPP Program Pipeline and Projects Dashboard**

☐ **Remaining Challenges and Areas for Reforms**



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The Philippine Infrastructure Development Agenda and the PPP Program



The Vision - *Ambisyon Natin 2040*



To lay down the foundation for inclusive growth, a high-trust and resilient society, and globally competitive knowledge economy



Ensure peace and security



Accelerate strategic infrastructure development



Ensure safety and build resilience



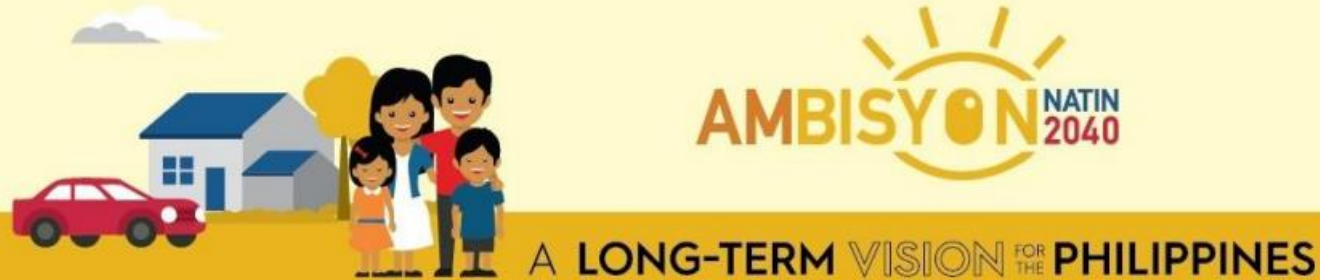
Ensure ecological integrity, clean and healthy environment



- Infrastructure development as a bedrock strategy
- Resilience, ecological integrity and healthy environment as equally important foundations
- Harnessing the private sector's resources and innovation through PPPs in infrastructure and development undertakings



PPPs as a key element of the Philippine Infrastructure Development Program



“Public Private Partnerships or PPPs hold great potential for that expansion, for infrastructure development and for innovation.”

- Pres. Ferdinand Marcos Jr. SONA 2022

8-POINT SOCIOECONOMIC AGENDA

4

Job creation through infrastructure improvement

- Accelerate spending and increase investments in infrastructure
- Continue and expand, wherever possible, the existing government infrastructure program

Financing and implementation mechanisms

Government Financing
General appropriations, corporate funds

Government Borrowings
Domestic & foreign debt, official development assistance (ODA)

Private Sector Financing
Public-Private Partnership (PPP)



The Philippine Development Plan and the PPP Program



PPP, as one of the infrastructure delivery mechanisms in the country, contribute to economic growth and resiliency.



6-7% of GDP

The **tight fiscal space** that will constrain public investments for the next few years provides a **rationale for favoring PPPs** in enhancing and upgrading infrastructure.

Philippine Development Plan
(2023-2028)

The Infrastructure Flagship Projects (IFP) and PPPs



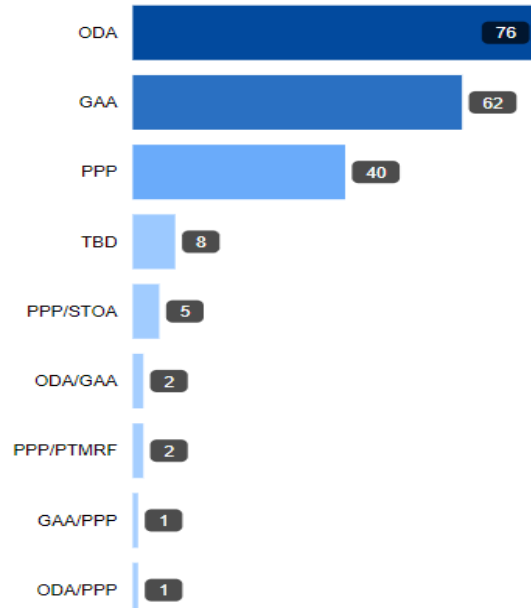
Infrastructure Flagship Projects

197
No. of Projects

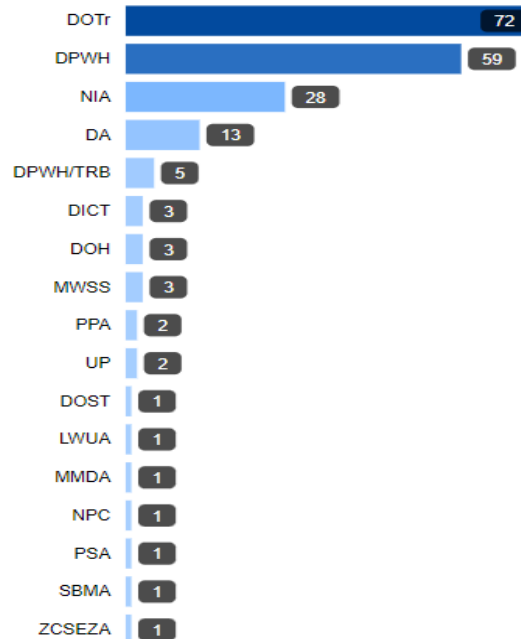
8,738.70
Indicative Total Project Cost

49
PPP and with PPP component projects

No. of Projects by Fund Source



No. of Projects by Agency



SECTORS

	Physical Connectivity	44
	Water Resources	1
	Agriculture	0
	Health	3
	Digital Connectivity	0
	Power and Energy	1
	Other Infra	0

PPPs in the Philippines



Integrated approach (design + build + operate + maintain) can **reduce whole-of-life project cost**



More **efficient delivery of public services** by tapping private sector's capacity and technology

- ❑ A range of possible **contractual arrangements** between the Public (Implementing Agency or Local Government Unit) and private entities to accelerate provision and/or implementation of **infrastructure and/or development projects or services**
- ❑ The contractual agreement provides clearly-defined **roles and responsibilities** of the parties/partners.
- ❑ There is allocation of **rewards/revenues/ costs/risks** among public and private partners.



Optimal risk allocation (where risk is allocated to party who can best manage it) can also reduce project cost

The Nature and Authorities of Philippine Local Governments

The 1991 Local Government Code (Republic Act 7160)

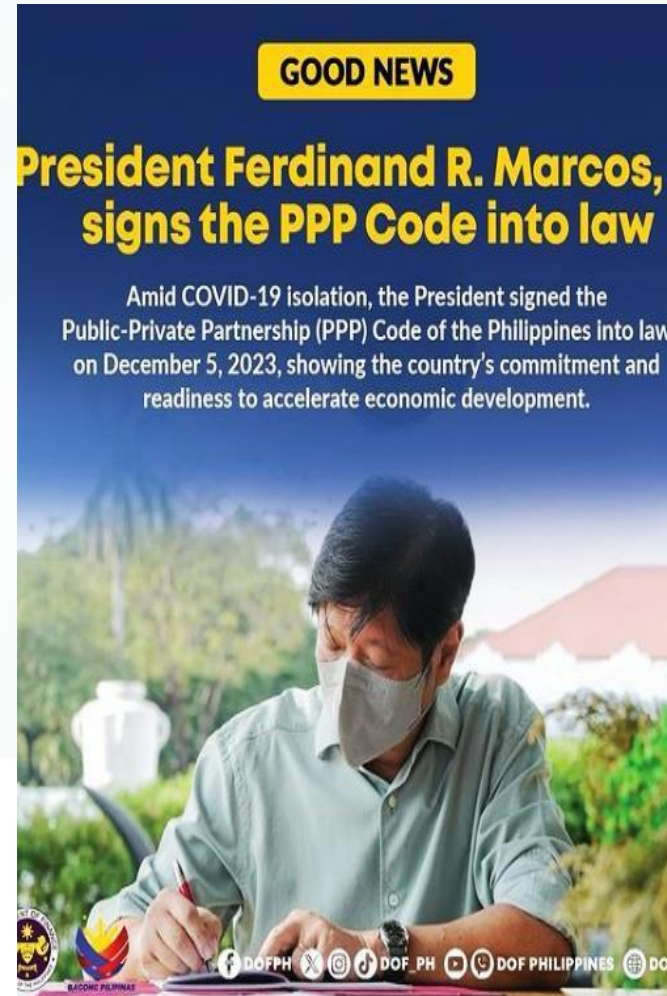
- ❑ **Territorial and Political Subdivisions:** Local Government Units (LGUs) are designated territorial and political subdivisions (Province, City, Municipality), forming part of the national structure but operating with autonomy.
- ❑ **Public Corporations:** Each LGU is a public corporation with its own legal identity, corporate name, and inherent powers, including the ability to own property, enter into contracts, sue, and be sued.
- ❑ **Delivery of Public Services:** They are responsible for delivering basic public services, including health, social welfare, environmental protection, public works, and agriculture.

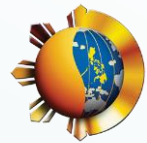
The PPP Code and IRR (Republic Act 1196)

- ❑ **Autonomy:** LGUs have the autonomy to enter into and implement Local PPP Projects to achieve their development goals and foster self-reliant communities.
- ❑ **Project Implementation:** LGUs are responsible for planning, designing, and implementing PPP projects within their jurisdiction.

A Legislated Legal Framework (RA 11966 – Phil PPP Law)

Milestones	Timeline
Signing of the PPP Code	December 5, 2023
Publication of the PPP Code	December 8, 2023
Effectivity of the PPP Code <i>(15 cd after publication)</i>	December 23, 2023
Signing and approval - Implementing Rules and Regulations (IRR)	March 21, 2024
Publication of the IRR in the newspaper (Manila Bulletin)	March 22, 2024
Effectivity of the IRR <i>(15 cd after publication)</i>	April 6, 2024






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Enabling Policies for Local PPPs

Rationalized Legal Basis (One Consolidated PPP Law)

Implementing Agency	Previous PPP legal frameworks				Current
	RA No. 7718 (BOT Law)	NEDA Joint Venture (JV) Guidelines	Local PPP Code or JV Ordinances	Special Charters	RA No. 11966 (PPP Code of the Philippines)
<ul style="list-style-type: none"> National government agencies 	✓				 <p><i>The PPP Code of the Philippines was signed into law on December 5, 2023 and became effective on December 23, 2023.</i></p>
<ul style="list-style-type: none"> State Universities and Colleges (SUCs) Government-owned-and-controlled corporations (GOCCs) Government corporate entities (GCEs) Government instrumentalities with corporate powers (GICPs) Government financial institutions (GFIs) Water districts (WDs) 	✓	✓		✓	
<ul style="list-style-type: none"> Local government units 	✓		✓		

Mandatory Planning and Programming of Projects

Consolidated List of Investment Programs (CLIPS)

- Government entities concerned **shall submit** the CLIPs to the NEDA and the PPP Center.
- These shall then be **completely and continuously posted in DEPDev, PPP Center and IA websites**

The List of PPP Projects (The List)

- IAs shall prepare and submit their **List of PPP Projects** to the concerned oversight agencies.
- **Updating.** IA may update at any time by submitting within 7 days from approval of the Head of IA.
- **Delisting.** IA may delist projects through a **written notice to the DEPDev, PPP Center, and the Regional Development Council (RDC)**

Scope and depth of Feasibility Studies

- While FS scope and depth may vary, it shall contain the following minimum information: economic analysis, financial analysis, value for money analysis, risk allocation, bankability, social and environmental analysis, etc.

Stakeholder Consultation

- Stakeholder consultations that are conducted in accordance with the provisions indicated in the NEDA Board-ICC Procedures on the Review and Approval of PPP Proposals



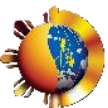
Planning and Programming (+ Procurement Mode)

IAs shall prepare and submit their **List of PPP Projects** to the concerned oversight agencies.

Unsolicited Proposals shall be included in the **List of PPP Projects** after the project has been determined to be complete.

Inclusion of an unsolicited proposal to the List **SHALL NOT** convert the unsolicited proposal to a solicited project.

- Title and brief description of the PPP Project
- Project Objectives
- Private Proponent/ Partner
- Contractual arrangement
- Project Cost (in PhP Billion)
- Project location (Region, City or Municipality)
- Sector or Subsectors
- PROCUREMENT MODE (Solicited and Unsolicited)**
- Plan or investment program where the project is anchored on
- Status of the Project
- Development costs (Amount in PhP Billion and Source) for the last 3 years



Submission and Tracking of the Local PPP List (CLIPs)



Submission. Implementing Agencies concerned must submit the list to the following oversight agencies:

- i. **DEPDev** c/o [IPG-OUsec@neda.gov.ph](mailto:&IPG-OUsec@neda.gov.ph)
- i. **PPP Center** c/o info@ppp.gov.ph
- i. **Regional Development Councils**

Unsolicited Proposals shall be included in the List of PPP Projects after the project has been determined to be complete.

*Inclusion of an unsolicited proposal to the List **SHALL NOT** convert the unsolicited proposal to a solicited project.*



Updating. Implementing Agencies may update the list at any time by submitting within 7 **cd** from approval of the Head of the IA.



Delisting. Implementing Agencies may delist projects from the list through a **written notice**, which shall include a justification.



Expanded List of Eligible Projects for PPPs (Local Dev Projects)

Highways	Land transportation systems	Transport and traffic management projects	Port infrastructure	Maritime infrastructure	Airports, air navigation, and related facilities
Power generation and distribution	Downstream oil and gas industry facilities, and related facilities	Energy efficiency and conservation	Telecommunications infrastructure	Information technology (IT) networks	Irrigation and related facilities
Water supply, sewerage, and drainage	Educational infrastructure	Health infrastructure	Multi-purpose water resources projects	Land reclamation and flood control	Industrial and tourism estates
Government buildings, convention centers and other related facilities	Urban redevelopment and housing	Heritage preservation and adaptive reuse projects	Markets and slaughterhouses	Warehouses and post-harvest facilities	Public fish ports and fishponds
Agri-fishery industrial hubs	Cold chain systems or centers, and related facilities	Prisons and other security-related facilities	Environmental and solid waste management	Climate change adaptation and mitigation, disaster risk reduction and biodiversity conservation	Other infrastructure or development projects and services

**Related facilities may include commercial spaces within the project scope.*

Dedicated and Instructive Local PPP Approval Guidelines

PPP Governing Board Resolution No. 2024-07-02: GUIDELINES AND PROCEDURES FOR THE REVIEW AND APPROVAL OF LOCAL PPP PROJECTS BY THE APPROPRIATE APPROVING BODY UNDER THE PPP CODE OF THE PHILIPPINES AND ITS IMPLEMENTING RULES AND REGULATIONS

- This Guidelines and Procedures supersedes PPP Governing Board Resolution No. 2024-04-02 or the “Interim Guidelines for the Approval of Local PPP Projects pursuant to Section 7(e) of the PPP Code and Section 42 of its IRR.”
- All other PPP Governing Board issuances or parts thereof which are inconsistent with this Guidelines and Procedures are deemed amended and repealed.
- All Local PPP Projects that have been submitted to the appropriate confirming, endorsing and/or Approving Body prior to the effectivity of this Guidelines and Procedures shall be processed in accordance with the rules effective at the time of submission to the appropriate confirming, endorsing and/or Approving Body. This Guidelines and Procedures shall apply to all Local PPP Projects prospectively.



Plus Enabling PPP Governing Board Issuances



Appraisal of PPP Projects

Pipeline Development

Best Practices

Appointment of Probity Advisors

Public Consultation and Engagement

Viability Gap Funding

Termination Payments

Safeguards in PPP: Mainstreaming Environmental, Displacement, Social, and Gender Concerns

Assessing Value for Money

Monitoring Framework and Protocols

Managing Affected Government Employees

Guidelines on Managing Unsolicited Proposals

Framework on PPP Center Assistance on Joint Venture Agreements

Suggested Guidelines on Managing Greenfield Solicited Hybrid PPP Projects



Provision for Varied PPP Contractual Options

PPP Code **SHALL COVER:**

- a) Build-Operate-Transfer (BOT) and its variants
- b) **Joint Ventures (JVs)** as defined in the Code and its IRR
- c) **Lease agreements providing for the rehabilitation, O&M, including the provision of working capital and/or improvements to,** by the Private Partner of an existing land or facility owned by the government **for a fixed period of time covering more than one (1) year**
- d) Lease agreements, when such lease is a component of a PPP Project
- e) Operations and Maintenance (O&M) facilities
- f) **Any Infrastructure or Development Project or Service that satisfies the elements of a PPP**

PPP Code **EXCLUDES** the following:

- a) **Infrastructure projects and services under RA 12009 and its IRR**
- b) Management contracts which do not possess elements of a PPP as defined in Section 4(rr) of the IRR; excluding O&M PPP Projects
- c) Service contracts such as for coal, petroleum, and renewable energy service; and service contracts contemplated by the relevant COA and DBM circulars
- d) **JV and lease involving purely commercial arrangements that neither provide nor include public infrastructure or development services**
- e) ODA infrastructure, unless otherwise stated in the ODA agreement
- f) divestments or dispositions
- g) corporatization
- h) incorporation of subsidiaries with private sector equity
- i) onerous donations
- j) gratuitous donations

*If the infrastructure or development project and service subject of a contractual arrangement **satisfies the elements of a PPP** as defined in Section 4(rr) of the IRR, such shall be **considered a PPP** and shall therefore be covered by the PPP Code and its IRR.*

Flexible Project Financing Sources and Combinations

Section 30 (PPP Code)

Alternative Sources of Financing –

In addition to Private Partner equity and debt, **alternative financial instruments** such as Green Financing, corporate or project bonds and securities, and other forms of capital market financing may be allowed for PPP Projects, subject to the approval of relevant regulatory bodies for such instruments under existing laws, rules, and regulations.

Section 9 Implementing Rules and Regulations

Financing of PPP Projects. Depending on the contractual arrangement, the PPP Project may be **solely or partially financed by the Private Partner**. PPP Projects may also be **financed partly from direct government appropriations, GFIs, and/or from ODA** of foreign governments or institutions through **Blended Finance**.

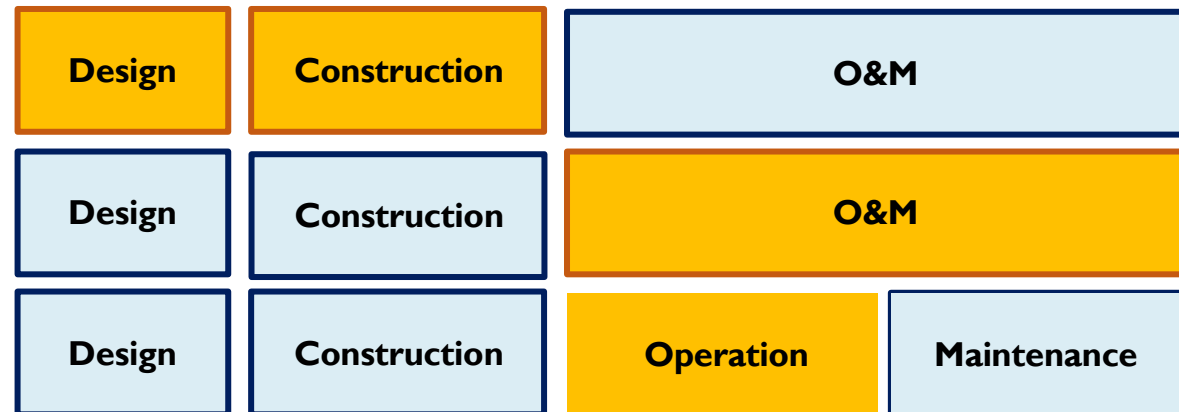
Implementing Agency (IA)

Private sector

Private sector undertakes all aspects of the project



Private sector undertakes only certain portions of the project



Provision for Solicited and Unsolicited (Procurement) Tracks

Clarifying the Procurement Authorities and Options of the Official Implementing (Contracting) Agencies

Implementing Agencies (IAs) are authorized to identify, develop, assess, evaluate, approve, negotiate, award, and undertake PPP Projects.

National IAs:

NGAs, SUCs, GOCCs including GICPs, GCEs, and GFIs, water districts, and economic zone authorities

can
implement

Local IAs:

Local Government Units and Local Universities and Colleges

Solicited PPP Project

- Projects identified by an IA as part of its List of PPP Projects
- Projects subjected to public bidding

Unsolicited PPP Project

- Project proposal made and submitted by a Private Proponent to undertake a PPP project pursuant to the PPP Code
- Projects subjected to comparative challenge

Simplified Process for Unsolicited Proposals

Submission of complete unsolicited proposal by the Private Proponent



Private Proponents shall refer to the **Completeness checklist for unsolicited PPP projects** and submit documents to the PPP Center.



Private Proponent **may seek for a meeting with the PPP Center** prior to the submission of a USP to clarify the process and/or requirements. Meeting requests may be coursed through: evaluation@ppp.gov.ph



Submission to be done **only** through the **Unsolicited Proposals Submission Portal** on the PPP Center website. Any other form of submission shall not be accepted and shall not be considered.

Supplemental submission is not allowed.



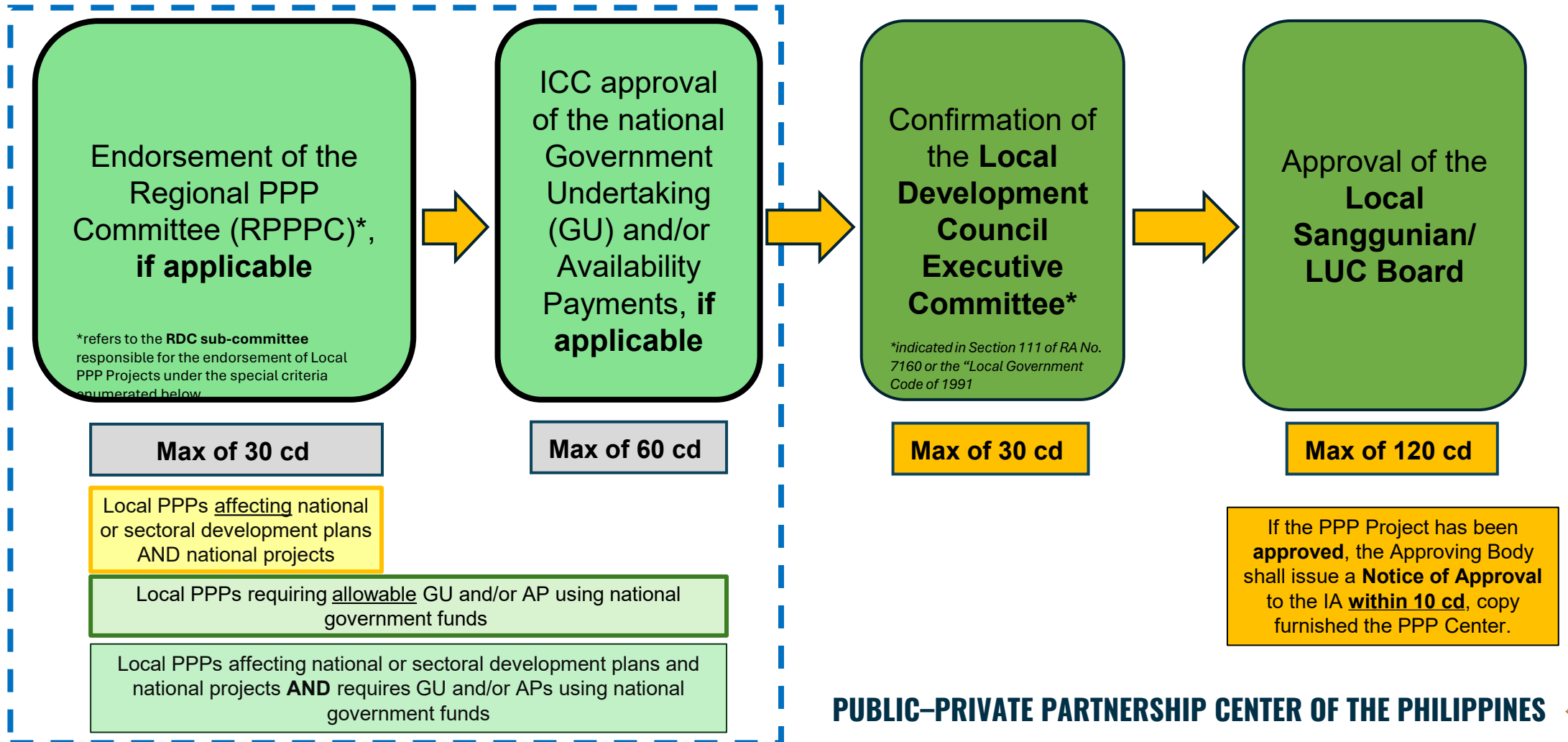
Checklist for Unsolicited Proposal (USP)

- ✓ Letter of the private proponent to the PPPC submitting the project for completeness check
- ✓ Feasibility study
- ✓ Electronic copy of the economic model
- ✓ Electronic copy of the financial model
- ✓ [Completeness Check Forms](#)
- ✓ Valuation reports on government assets or property, equity contribution of the government and private proponent, and reclaimed land, as applicable
- ✓ Project site plan
- ✓ Draft PPP contract
- ✓ [Private Proponent Information and Qualification Form](#)



Decentralized and Region-Based Review and Approvals

PPPGB Resolution No. 2024-07-02: Guidelines and Procedures for the Review and Approval of Local PPP Projects by the Appropriate Approving Body under the PPP Code of the Philippines and its IRR



Provision for Administrative, Civil and Penal Sanctions

Penalty of imprisonment of 3-6 years and a fine from PHP 1M to 5M, shall be imposed on any person, whether private individual or a public officer or employee who commits **prohibited acts**.

Each prohibited act is treated as a separate and independent violation.

Effect of lawful performance of duties:

NO administrative, criminal, or civil proceedings shall lie against any person for having committed acts in violation of the Code and its IRR in the regular performance of his duties **in good faith**.

Public officer

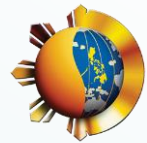
- Survival of liability even after retirement, expiration of term, resignation, or removal of said public officer
- Prohibition to hold public office to any local or national position
- Prohibition to act as a consultant for the government

Private proponent

May lead to termination of the contract and the lapse of any applicable warranty period

Perpetual disqualification from participating in any public bidding or entering into any contractual arrangement under the PPP Code





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Enabling Program and Institutional Development for Local PPPs

A Dedicated PPP Program Agency



The **PPP Center** facilitates the implementation of the country's PPP Program. It serves as the central coordinating and monitoring agency for all PPP projects.



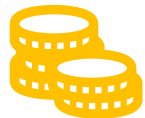
Advocate for **policy** initiatives to enhance enabling environment



Conduct **capacity building** activities to improve skills of government agencies and the private sector



Draft **policy matter opinions** for approval of the PPPGB and issue **non-policy matter opinions** relating to PPPs upon request of IAs and the private sector



Manage and administer the **Project Development and Monitoring Facility** and **Risk Management Fund**



Provision for Transaction Advisors, Probity Consultant, etc.

- ✓ The **Project Development and Monitoring Facility (PDMF)** is a **Php 4.4 billion (USD 98 million)* revolving fund**, managed by the PPP Center.
- ✓ It aims to **enhance investment environment for PPPs through the advisory and support services of consultants** in various processes of **both solicited and unsolicited projects.**



PDMF Guidelines as of
October 2023

Other Services

- **Constitution/utilization of dispute resolution boards**
- Other services as may be approved by the PPPGB

PDMF-funded services

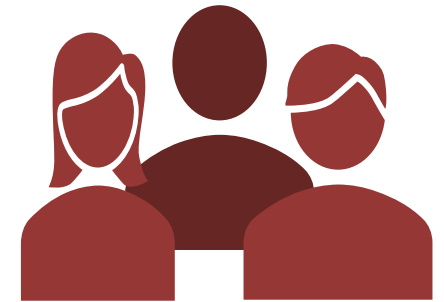
Project preparation and transaction advisory consultants

Solicited mode

- Conduct of feasibility study
- Project structuring
- Preparation of tender documents
- Management of bid process
- Assistance until financial close

Unsolicited mode

- Evaluation and negotiation of unsolicited proposals
- Assistance in the management of comparative challenge process until financial close



Independent Consultant and Third-party Appraisers



Probity Advisory

*fund balance of PhP 2,911 million (USD 70.11 million) as of June 2025



Instructive Provisions for PPP Unit and PBAC Creation

PPP Units for IAs

- Responsible for **planning, overseeing, implementing, and monitoring the PPP projects** to be implemented.
- The Head of the IA may issue an official order, resolution or a similar instrument to formally institute the PPP unit.



headed by a **senior official**

Minimum members*



Technical personnel for planning



Finance personnel



Legal personnel

*May be outsourced by the IA.

Dedicated Prequalification, Bids and Awards Committee (PBAC)

- Responsible for **all aspects of the bidding process**
- Shall also **decide on the best mechanism** in assessing the qualification/pre-qualification of prospective bidders/challengers and in evaluating proposals.



Voting members*

Chairperson – the Administrator, or at least a **third-ranking permanent official**



Legal officer of the IA, as applicable
If no legal officer, IA shall engage external legal advisor or legal officer of the next higher level of LGU



Planning and Development Coordinator or Engineer of the IA



Treasurer or Accountant of the IA



A representative from and selected by the local Sanggunian or by the LUC Board designated through a resolution

*Determined by the Head of IA; Except for the Chairperson, the IA may engage external consultants/entities.



Non-voting members

(can participate in the discussions and deliberations of the PBAC)

- LEDIP officer (Secretariat of the PBAC)
- PPP Center
- 2 representatives from and chosen by the accredited CSOs, POs, and NGOs who are members of the LDC
- Representative from the Regulatory Body concerned duly authorized by its Head,



Observers

(shall not influence the votes/actions of the voting members; may submit written observations)

- Commission on Audit (COA)
- DILG Regional Office or Field Unit
- DEPDev Regional Office, as applicable
- Rep from a SEC-registered association related to the PPP Project

CAPACITY BUILDING ACTIVITIES



- ✓ **Introductory courses on PPP**
 - Introduction to the PPP Code and its IRR (for Local IAs)
 - Institutional Readiness and Developing a Robust Pipeline of PPP Projects (for Local IAs)
- ✓ **Project-focused courses**
 - ✓ Project Review and Approval of Local PPP Projects (for Local Development Councils / Local Sanggunian)
 - ✓ Overview of the Guidelines for Monitoring PPP Projects
- ✓ **Special topics on PPP**
 - ✓ Mainstreaming GEDSI in PPP Projects
 - ✓ Special Topic on Climate Change and Disaster Risk Resilience (e-Learning Module on Building the Resilience of PPP Projects to Climate Change and Disaster Risks)

LOCAL LINKAGES

PPP Knowledge Corners

- ✓ Information hub on PPPs
- ✓ Access point to the PPP Center's services
- ✓ Lodged at the **DEPDev Regional Offices** to facilitate alignment of local PPPs with regional priorities and plans



PPP Center initiatives at the local level

KNOWLEDGE MANAGEMENT

- ✓ **Knowledge products**
 - National and local PPP guides and primers; PPP Flowcharts; Briefers; FAQs; Brochures; Flyers; PPP Learning Series; Annual reports, etc.
- ✓ **PPP Projects Dashboard**
 - ✓ List and status of PPP projects in the pipeline, implemented, concluded, and terminated
 - ✓ Link to PPP Projects Dashboard: <https://ppp.gov.ph/project-dashboard/>



INTER-AGENCY/ORGANIZATION COLLABORATION

- ✓ **Department of the Interior and Local Government (DILG)**
PPP Center as a partner to DILG's annual cascading of PPPs to Local Economic Development Promotion Officers (LEDIPOs)
- ✓ **Memorandum of Agreement with Union of Local Authorities in the Philippines (ULAP) and League of Cities of the Philippines**
Collaboration to help local governments implement their PPP infrastructure and investment projects
- ✓ **Memorandum of Understanding with Mindanao Development Authority (MinDA)**
Collaboration to jointly support the development of PPPs in Mindanao
- ✓ **Local Government Academy**
Assistance in the rollout of the NEO PLUS "Transformative Leadership for Elevated Governance: Refresher Course for Re-Elected Local Officials"

Support from Development Partners

Project Technical Assistance



Capacity Building



Development Partners

- ✓ UNDP
- ✓ Asian Development Bank
- ✓ Expertise France
- ✓ Agence Française de Développement (AFD)
- ✓ World Bank - International Finance Corporation (IFC)
- ✓ Infrastructure Asia
- ✓ Netherlands Enterprise Agency

PPP Education: *PPP as a Public Sector Learning Module*

PPP Learning Modules on Various PPP Topics in the following:



- The Public Management and Development Program (PMDP) for Middle Managers in National and Local Governments
- Mandatory Training for Newly-Elected Local Officials
- Mandatory Refresher Course for Re-Elected Local Officials



Collaborative Courses and Programs between PPP Center and the following:

- Development Academy of the Philippines
- Local Government Academy of the Philippines
- League of Cities of the Philippines
- League of Municipalities of the Philippines
- League of Provinces of the Philippines
- Union of Local Associations of the Philippines
- Various Colleges and Universities Offering Degree Programs on Local Governance



Current initiatives in support of local PPPs

Capacity Building on PPPs for Local Government Officials, Local Approving Bodies and counterparts in the region



info@ppp.gov.ph

PPP Center, ADB equip local IAs on project review and approval skills; unveil PPP monitor

September 5, 2025



info@ppp.gov.ph

PPP Center capacitates Newly Elected Provincial Officials on PPPs

July 16, 2025



info@ppp.gov.ph

PPP Center convenes DEPDev Regional Offices for Annual PPP Congress

July 2, 2025



info@ppp.gov.ph

PPP Center equips Local IAs to build a robust pipeline of PPP projects

July 18, 2025



info@ppp.gov.ph

European Union, PPP Center train LGUs to boost circular economy and solid waste management PPPs in PH

September 5, 2025

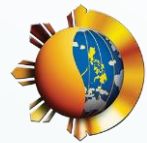


info@ppp.gov.ph

PPP Center Briefs Iloilo Province on Comparative Challenge Process under the PPP Code and its IRR

June 11, 2025





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The Philippine Local PPP Pipeline and Database (Dashboard) of Projects

Overview of PPP Projects

As of 10 September 2025

232

PROJECTS IN THE PIPELINE

PHP 2,768.42 Billion*
(USD 55.37 Billion)

**Total cost does not include projects undergoing studies and with costs that are yet to be finalized*

PPP Projects in the Pipeline	232	2,768.42	55.37
National	163	2,613.24	52.26
<i>Solicited</i>	131	1,445.49	28.91
<i>Unsolicited</i>	32	1,167.75	23.35
<i>For verification</i>	0	0.00	.00
Local	69	155.18	3.10
<i>Solicited</i>	32	16.54	.33
<i>Unsolicited</i>	32	138.20	2.76
<i>For verification of procurement mode</i>	5	0.44	.01

Local PPP projects in the pipeline

69

PROJECTS IN THE PIPELINE

PHP 155.18 Billion*
(USD 3.10 Billion)

	No.	PhP (bn)	USD (bn)
Solicited	32	16.54	.33
Unsolicited	32	138.20	2.76
For Verification	5	.44	.01

**Total cost does not include projects undergoing studies and with costs that are yet to be finalized*

Projects in the pipeline: Sectoral look

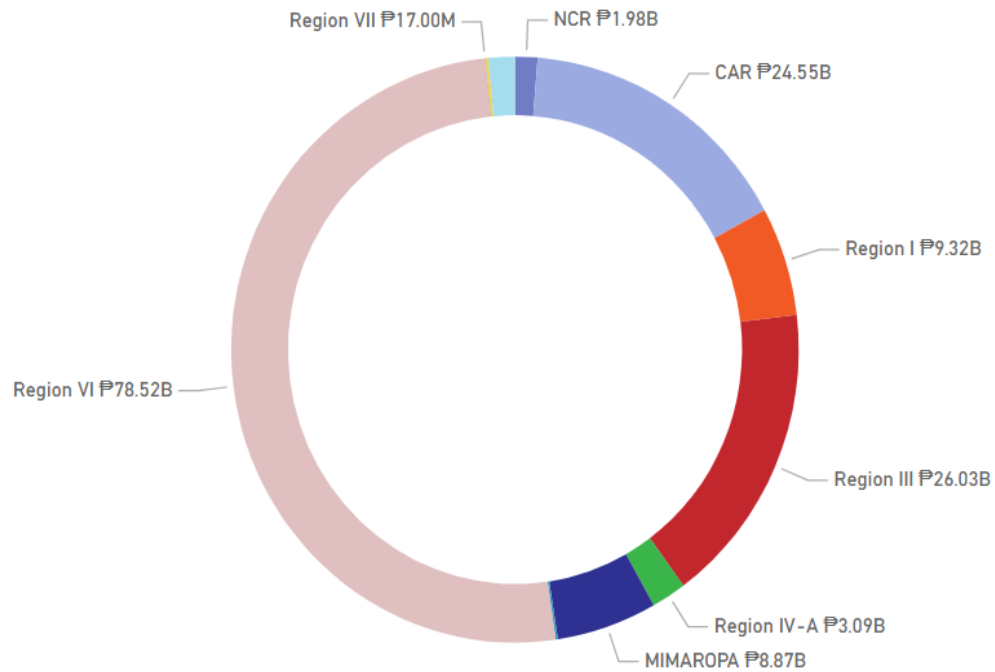
Sector	Projects in the pipeline
Transportation <i>(airport, roads, rail, terminal, ports)</i>	10
Property Development	17
Information and Communication Technology	9
Water and Sanitation	9
Health	7
Solid Waste Management	4
Power / Energy	2
Tourism	4
Agriculture and Food Security	2
TBD	5
Total	69



Local PPP Projects in the Pipeline

69 local PPP projects in the pipeline (as of Sept 10, 2025)

PROJECTS BY REGION



PROJECTS BY STATUS

Procurement	₱10.90B
Ongoing bid process (solicited)	₱1.20B
Ongoing comparative challenge (unsolicited)	₱9.70B
Approval	₱32.65B
Ongoing evaluation by the appropriate Approving Body	₱19.67B
Pre-approval requirements being secured	₱12.98B
Development	₱111.19B
Ongoing project study preparation	₱4.87B
Under conceptualization	₱10.47B
Under negotiation	₱95.55B
Under evaluation by IA	₱309.80M
For verification	₱443.50M



Sample local PPP Projects in the pipeline

as of July 2, 2025

WATER AND SANITATION



Negros Occidental Bulk Water Supply Project (Solicited)

- Provincial Government of Negros Occidental
- Status: Under Procurement

Pampanga Bulk Water Supply Project (Unsolicited)

- Provincial Government of Pampanga
- Status: For submission to appropriate approving body

HEALTH



Establishment of Hemodialysis Centers in Iloilo Provincial and District Hospitals

- Provincial Government of Iloilo
- Status: Under Comparative Challenge

PROPERTY DEVELOPMENT



Baguio City Public Market Rehabilitation (Unsolicited)

- City Government of Baguio
- Status: Under Comparative Challenge

Redevelopment of General Santos City Public Market Project (Unsolicited)

- City Government of General Santos
- Status: For submission to appropriate approving body

USWAG Residential Building Project (Unsolicited)

- City Government of Iloilo
- Status: For approval of relevant government bodies

ICT



Digitization of the Physical Apprehension of the Traffic Violators Under the Single Ticketing System (STS) Through the Electronic Traffic Apprehension Program (ETAP) Project (Unsolicited)

- Provincial Government of Bataan
- Status: Under Comparative Challenge

Digitalized Traffic Enforcement for Bacoor City (Unsolicited)

- City Government of Bacoor
- Status: Under Comparative Challenge

Visit: ppp.gov.ph/project-dashboard/

Sample local PPP Projects in the pipeline

as of July 2, 2025

TRANSPORTATION



Baguio City Integrated Terminal Project (Unsolicited)

- City Government of Baguio
- Status: Under Comparative Challenge

Baguio City Smart Urban Mobility Project (Unsolicited)

- City Government of Baguio
- Status: Under Comparative Challenge

South Luzon Integrated Terminal Exchange (SLITx) Project (Unsolicited)

- City Government of Carmona, Cavite
- Status: Under Comparative Challenge

ENERGY



Development and Improvement of the Asin Hydropower Plants Project (Unsolicited)

- City Government of Baguio
- Status: For submission to appropriate approving body

Other early-stage sectoral Local

AGRICULTURE/FOOD SECURITY

Development of Farm Tourism Sites: Provincial Tourism and Agricultural Development Center (PTADC) (Solicited)

- Provincial Government of Palawan
- Status: Under conceptualization

TOURISM

Proposed Preservation of the Historical Old Del Monte Airstrip (Solicited)

- Municipal Government of Manolo Fortich, Bukidnon
- Status: Under conceptualization

SOLID WASTE MANAGEMENT

Cavite Integrated Waste Management Services (Unsolicited)

- Provincial Government of Cavite
- Status: Under evaluation by the IA

PPP projects dashboard

PPP PROJECTS DASHBOARD
Last updated: 5/9/2025

Project type: All | Procurement mode: All | Project Stage: All | Sector: All

Plan / Investment program: All | Contractual Arrangement: All | Implementing agency: All | Region: All

LIST OF PPP PROJECTS

Project name	Project type	Procurement mode	Stage	Sector
200 MW Mindanao Coal-Fired Thermal Power Plant	National	Solicited	Under Implementation	Energy
3000 TPD Manila Waste-to-Energy Facility Project	National	Unsolicited	Development	Solid Waste Management
AEC and Agronomy Farm Laboratory	National	Solicited	Development	Agriculture/Food Security
Air Traffic Services (ATS)/Air Navigation Services (ANS) Project	National	Solicited	Development	Aviation
Animal Production Research and Development Center in Mindanao	National	Solicited	Development	Agriculture/Food Security
Automatic Fare Collection System (AFC) Project	National	Solicited	Under Implementation	Information and Communications Technology
Bacolod City Slaughterhouse	Local	Solicited	Under Implementation	Agriculture/Food Security
Bacolod Super City Project	Local	Unsolicited	Under Implementation	Information and Communications Technology
Baguio Central Terminal and Cultural Center	Local	Unsolicited	Development	Property Development
Baguio City Integrated Terminal Project	Local	Unsolicited	Approval	Land Transport
Total				



Link to PPP Projects Dashboard:
<https://ppp.gov.ph/project-dashboard/>

Project category: Multiple selections

PROJECT COST VIEW: On

View Applied Filters

Reset Filters

Estimated project cost

₱6.27T

Local: ₱17.56B

National: ₱3.6T

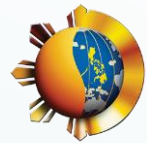
Procurement Mode

- Solicited
- Unsolicited
- Not applicable

PROJECTS BY SECTOR

Agriculture/Food Security	₱34.90B
Aviation	₱1.22T
Education	₱93.16B
Energy	₱216.84B
Health	₱27.08B
Information and Communications Technology (ICT)	₱36.61B
Justice/Corrections	₱163.94B
Land Transport	₱176.79B
Maritime	₱170.43B
Property Development	₱515.99B
Railway	₱1.87T
Road	₱850.44B
Solid Waste Management	₱43.79B
Tourism	₱781.17M
Water and Sanitation	₱854.21B

PROJECTS BY REGION



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BAGONG PILIPINAS

Enduring Challenges and Reform Areas

Enduring Realities and Challenges

❑ Navigating through the highly politicized structure of local governments

- *Plans, projects, funding provisions as well as procurement and contracting decisions go through the local sanggunian composed of politically elected officials*

❑ Weaknesses in local PPP planning, programming, procurement and implementation

- *Compared to traditionally funded local projects, PPP is relatively new and its required competencies are weak or not present in some LGUs*

❑ Withstanding Leadership Change and Transition

- *Continuity and permanence of PPP actions and decisions given leadership changes*
- *Stability and permanence of PPP officers and personnel assigned to PPP Units and BAC*
- *Retention of PPP personnel and competencies given co-terminus status*



Relevant Local PPP Strengthening and Reform Areas

❑ Sector-specific PPP guidelines and project templates based on best practices and examples

- The various local infrastructure and development projects that can be pursued as PPP are unique per sector (*e.g. ICT, Health, waste management, water and sanitation, tourism, energy, etc*) and will require specific feasibility and implementation considerations



❑ Resiliency and climate change considerations to be mainstreamed into the specific projects' design, technology employed, implementation plans and other critical project elements

- While there are efforts on these, there is urgency in concretizing them into more tangible project metrics and inputs, risks and costs, etc.



Relevant Local PPP Strengthening and Reform Areas

❑ Focused project structuring and procurement institutional strengthening

- Setting up project development and structuring units or specialists in LGUs
- Creative and innovative structuring and bundling of projects to establish viabilities
- Firming up Parameters/Terms/Conditions (PTCs), Risk Sharing Arrangements; Negotiation and Bid Parameter/s
- Contract drafting, creation and training of PBAC (and TWG)



❑ Sustaining and developing new technical assistance facilities and resources; alignment and collaboration, not competition

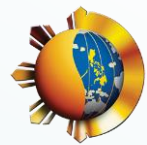
- More collaboration and alignment efforts among the PPPC's PDMF, the ADB's OMDP, WB-IFC and other capacity building and project development facilities from UN, UK, AFD, etc.



Other Continuing Efforts

- ❑ **Capacity building for regional and local PPP projects review and approving bodies**
- ❑ **Institutional development for local PPP procurement competencies and expertise (esp. unsolicited proposals' challenge processes)**
- ❑ **Governance improvements and focused anti-corruption mechanisms**
- ❑ **Alignment and coordination among relevant regulatory and oversight bodies**
- ❑ **Continued policy and process review, amendments and enhancements through supplemental guidelines and directives**





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Concluding Statement/s

Concluding Statement/s

- **The Philippines is the first in the ASEAN region to have established a PPP Law and PPP Program as a development and financing strategy, as a procurement option, and as mechanism to enjoin private sector resources and efficiency, not just for national government agencies but also for local government units.**
- **Philippine local governments have continuously been afforded autonomy and authorities as well as policy, program and institutional support to pursue local development through PPPs**
- **The new PPP Code and IRR are the latest comprehensive policy and institutional reform initiative, intended to support and sustain local PPPs**



Concluding Statement/s

- **Challenges remain, key areas of reform identified and are being pursued**
- **Help is available through the PPP Center, other national entities and bodies, as well as development partners in the relevant areas: *policy and process improvements, capacity building, transaction advisors, probity consultants, independent advisors, market sounding platforms, stakeholder engagement, etc.***





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